

(Washington, DC: The Joint Staff, March, 2013), available at <[www.jcs.mil/Portals/36/Documents/Doctrine/pubs/jp1\\_ch1.pdf](http://www.jcs.mil/Portals/36/Documents/Doctrine/pubs/jp1_ch1.pdf)>; JP 5-0, *Joint Planning* (Washington, DC, The Joint Staff, 2013), available at <[www.jcs.mil/Portals/36/Documents/Doctrine/pubs/jp5\\_0\\_20171606.pdf](http://www.jcs.mil/Portals/36/Documents/Doctrine/pubs/jp5_0_20171606.pdf)>; JP 2-0, *Joint Intelligence* (Washington, DC: The Joint Staff, 2013), available at <[www.jcs.mil/Portals/36/Documents/Doctrine/pubs/jp2\\_0.pdf](http://www.jcs.mil/Portals/36/Documents/Doctrine/pubs/jp2_0.pdf)>.

<sup>3</sup> *National Strategy for Combatting Terrorism* (Washington, DC: The White House, 2003), 15, available at <<https://fas.org/irp/threat/ctstrategy.pdf>>.

<sup>4</sup> *Military Strategic Plan for the Global War on Terrorism* (Washington, DC: The Joint Staff, February 1, 2006), 6, available at <<https://archive.defense.gov/pubs/pdfs/2006-01-25-Strategic-Plan.pdf>>.

<sup>5</sup> *Capstone Concept for Joint Operations: Joint Force 2020* (Washington, DC: The Joint Staff, September 10, 2012), 4, available at <[www.jcs.mil/Portals/36/Documents/Doctrine/concepts/ccjo\\_jointforce2020.pdf?ver=2017-12-28-162037-167](http://www.jcs.mil/Portals/36/Documents/Doctrine/concepts/ccjo_jointforce2020.pdf?ver=2017-12-28-162037-167)>.

<sup>6</sup> Chairman of the Joint Chiefs of Staff Instruction 3100.01D, *Joint Strategic Planning System* (Washington, DC: The Joint Staff, July 20, 2018), A-1, available at <[www.jcs.mil/Portals/36/Documents/Library/Instructions/CJCSI%203100.01D.pdf?ver=2018-08-10-143143-823](http://www.jcs.mil/Portals/36/Documents/Library/Instructions/CJCSI%203100.01D.pdf?ver=2018-08-10-143143-823)>; *Summary of the 2018 National Defense Strategy of the United States of America: Sharpening the American Military's Edge* (Washington, DC: Department of Defense, 2018), 4, available at <<https://dod.defense.gov/Portals/1/Documents/pubs/2018-National-Defense-Strategy-Summary.pdf>>.

<sup>7</sup> Financial systems can include formal banking, informal systems, online value storage transfer systems, or cash couriers. See *National Strategy for Combatting Terrorism*, 15.

<sup>8</sup> Carl Priechenfried, “Untying Our Hands: Untying Cyber as an Instrument of National Power,” Master’s thesis, Joint Advanced Warfighting School, 2017, available at <[www.hsdl.org/?abstract&did=805121](http://www.hsdl.org/?abstract&did=805121)>.

<sup>9</sup> The relationship with the state or organization could be adversarial, neutral, or friendly.

<sup>10</sup> *Uniting and Strengthening America by Providing Appropriate Tools Required to Intercept and Obstruct Terrorism (USA PATRIOT) Act*, Pub. L. No. 107-56, 107<sup>th</sup> Cong., October 26, 2001, available at <[www.govinfo.gov/content/pkg/PLAW-107publ56/pdf/PLAW-107publ56.pdf](http://www.govinfo.gov/content/pkg/PLAW-107publ56/pdf/PLAW-107publ56.pdf)>.

<sup>11</sup> “Customer Due Diligence Requirements for Financial Institutions; Final Rule,” *Federal Register* 81, no. 91 (May 11, 2016), available at <[www.govinfo.gov/content/pkg/FR-2016-05-11/pdf/2016-10567.pdf](http://www.govinfo.gov/content/pkg/FR-2016-05-11/pdf/2016-10567.pdf)>; Financial Crimes Enforcement Network (FinCEN), “FINCEN’s Mandate from Congress,” n.d., available at <[www.fincen.gov/resources/statutes-regulations](http://www.fincen.gov/resources/statutes-regulations)>.

<sup>12</sup> Craig W. Mastapeter, “The Instruments

## Joint Publications (JPs) Under Revision (to be signed within 6 months)

JP 1-0, *Personnel Support*

JP 2-0, *Joint Intelligence*

JP 3-0, *Joint Operations*

JP 3-05, *Special Operations*

JP 3-26, *Combating Terrorism*

JP X-XX, *Joint Electromagnetic Spectrum Operations*

## JPs Revised (signed within last 6 months)

JP 1, *Doctrine for the Armed Forces of the United States, Vols. 1 and 2*

JP 3-31, *Joint Land Operations*

JP 3-40, *Countering WMD*

JP 5-0, *Joint Planning*

JP 6-0, *Joint Communications System*

of National Power: Achieving the Strategic Advantage in a Changing World,” Master’s thesis, Naval Postgraduate School, 2008, 237–240.

<sup>13</sup> Leah McGrath Goodman and Lynnley Browning, “The Art of Financial Warfare: How the West Is Pushing Putin’s Buttons,” *Newsweek*, April 24, 2014, available at <[www.newsweek.com/2014/05/02/art-financial-warfare-how-west-pushing-putins-buttons-248424.html](http://www.newsweek.com/2014/05/02/art-financial-warfare-how-west-pushing-putins-buttons-248424.html)>.

<sup>14</sup> Ankit Panda, “Trump Administration Introduces New Executive Order on North Korea Sanctions,” *The Diplomat*, September 22, 2017, available at <<https://thediplomat.com/2017/09/trump-administration-introduces-new-executive-order-on-north-korea-sanctions/>>.

<sup>15</sup> “Restored U.S. Sanctions on Iran Cover Shipping, Financial, and Energy Sectors,” CBS News, November 4, 2018, available at <[www.cbsnews.com/news/restored-u-s-sanctions-on-iran-cover-shipping-financial-and-energy-sectors-2018-11-03/](http://www.cbsnews.com/news/restored-u-s-sanctions-on-iran-cover-shipping-financial-and-energy-sectors-2018-11-03/)>.

<sup>16</sup> Goodman and Browning, “The Art of Financial Warfare.”

<sup>17</sup> JP 2-0, GL-8.

<sup>18</sup> This includes all of the intelligence disciplines—geospatial, human, signals, measurement and signature, and so forth.

<sup>19</sup> Some example categories include warning intelligence, current intelligence, target intelligence, estimative intelligence, counterintelligence, and so forth.

<sup>20</sup> Mastapeter, “The Instruments of National Power,” 228.

<sup>21</sup> JP 3-13, *Information Operations* (Washington, DC: The Joint Staff, November 27, 2012, Incorporating Change 1, November 20,

2014), available at <[www.jcs.mil/Portals/36/Documents/Doctrine/pubs/jp3\\_13.pdf](http://www.jcs.mil/Portals/36/Documents/Doctrine/pubs/jp3_13.pdf)>. Summarized on page x and detailed in entire publication.

<sup>22</sup> Erik Rosenbach and Aki J. Peritz, “Intelligence and International Cooperation,” Belfer Center for Science and International Affairs, July 2009, available at <[www.belfercenter.org/publication/intelligence-and-international-cooperations](http://www.belfercenter.org/publication/intelligence-and-international-cooperations)>.

<sup>23</sup> Ibid.

<sup>24</sup> *Global Trends: Paradox of Progress* (Washington, DC: National Intelligence Council, January 2017), 215–221, available at <[www.dni.gov/files/documents/nic/GT-Full-Report.pdf](http://www.dni.gov/files/documents/nic/GT-Full-Report.pdf)>.

<sup>25</sup> *National Intelligence Strategy of the United States of America* (Washington, DC: Office of the Director of National Intelligence, 2019), available at <[www.dni.gov/files/ODNI/documents/National\\_Intelligence\\_Strategy\\_2019.pdf](http://www.dni.gov/files/ODNI/documents/National_Intelligence_Strategy_2019.pdf)>.

<sup>26</sup> The diplomatic, intelligence, and military instruments enable the law enforcement instruments of power.